#### FRANKFORT PARK DISTRICT, ILLINOIS

ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED MAY 31, 2015

Prepared By:

**HEARNE & ASSOCIATES, P.C.** 

Certified Public Accountants & Business Consultants

#### Annual Financial Report Year Ended May 31, 2015

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Phillip M. Hearne, CPA Anthony M. Scott, CPA John C. Williams, CPA, MST Elizabeth R. Shields, CPA, MBA Matthew R. Truschka Ericka R. Wysocki

Board of Commissioners Frankfort Park District Frankfort, IL

#### **Independent Auditors' Report**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Frankfort Park District, Illinois, as of and for the year ended May 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Frankfort Park District, as of May 31, 2015, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3-6 and 27-31 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The statistical information section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

December 9, 2015 Mokena, IL Hearne & Associates, P.C.
Certified Public Accountants



## Management's Discussion and Analysis May 31, 2015

Our discussion and analysis of Frankfort Park District's financial performance provides an overview of the District's financial activities for the fiscal year ended May 31, 2015. Please read it in conjunction with the District's financial statements.

#### Financial Highlights

Net position at May 31, 2015 was \$12,349,618, a decrease of \$192,713 from the prior year.

Total revenues are down \$1,337,820 from the prior year, which included a \$1,500,000 land contribution.

The District expended \$1,111,305 on Capital Assets during the year and issued \$1,010,000 in debt.

The assessed Valuation of the District decreased by \$7,632,736 which will bring it to \$690,102,532 for the 2014 Tax Levy Year.

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (pages 7-8) provide information about the activities of the District as a whole and present a long-term view of the District's finances. Fund financial statements (pages 9-12) tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report operations in more detail than government-wide statements by providing information about the District's most financially significant funds.

Government-wide Financial Statements: One of the most important questions asked about the District's finances is "Is the District as a whole better off or worse as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's net position and changes in them. You can think of the District's net position, as the difference between the assets the District owns and the liabilities the District owes as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether the district is improving or deteriorating financially. You will need to consider other non-financial factors, however, such as changes in the District's jurisdiction, the availability of capital projects, and continuing local government support to assess the overall health of the District.

**Fund Financial Statements:** The major funds reported in this report are the General Fund, Recreation Fund, Special Recreation Fund and Capital Development. All other funds are considered nonmajor and are grouped together in the Nonmajor Governmental Funds category.

Some funds are required to be established by state law, however, the Board of Trustees establishes many other funds to help control and manage money received for particular purposes. The district has several Governmental Funds.

## Management's Discussion and Analysis May 31, 2015

Governmental Funds: The District's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called Modified Accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. The governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the governmental funds in reconciliation on the fund statements.

**Notes to the Financial Statements:** The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the governmental-wide and fund financial statements. The notes begin on page 13 in this report.

**Other Information:** In addition to the basic financial statements and the accompanying notes, this report also presents combining and individual fund statements and tables in the Other Supplementary Information of the report.

#### District-wide Financial Analysis

## Condensed Statement of Net Position May 31,

	2015	2014
Current and Other Assets	\$ 2,753,599	\$ 2,710,523
Capital Assets (net of accum depr)	12,615,292	11,935,155
Total Assets	15,368,891	14,645,678
Current and Other Liabilities	208,836	46,425
Long-Term Debt	1,190,000	473,214
Total Liabilities	1,398,836	519,639
Deferred Inflows of Resources Deferred Revenue	 1,620,437	 1,583,708
Net Position		
Net Investment in Capital Assets	11,335,292	11,556,182
Restricted	588,551	664,781
Unrestricted	425,775	321,368
Total Net Position	\$ 12,349,618	\$ 12,542,331

The assets of the District are classified as current and other assets and capital assets. Current Assets are available to provide resources for the near-term operations of the District.

## Management's Discussion and Analysis May 31, 2015

The largest portion of the District net position (91.79%) reflects the net investment in capital assets, which is capital assets, less any related debt used to acquire those assets that are still outstanding.

#### Condensed Statement of Activities Year Ended May 31,

		2015	2014		
Program Revenues:					
Charges for Services	\$	867,694	\$	675,878	
Operating Grants & Contributions		15,950		8,720	
Capital Grants & Contributions		50,970		1,605,417	
Total Program Revenues		934,614		2,290,015	
General Revenues:					
Property Taxes		1,542,910		1,518,201	
Replacement Taxes		15,943		15,231	
Unrestricted Interest		4,812		4,435	
Other General Revenues	_	8,424		16,641	
Total General Revenues		1,572,089		1,554,508	
Expenditures					
Culture & Recreation		2,650,267		2,475,758	
Interest on Long-Term Debt		49,149		24,409	
Total Expenditures		2,699,416		2,500,167	
Change in Net Position		(192,713)		1,344,356	
Net Position, Beginning of Year, as restated		12,542,331		11,197,975	
Net Position, End of Year	\$	12,349,618	\$	12,542,331	

The net position at May 31, 2014 has been restated due to the change in accounting policy regarding nonexchange transactions.

Revenue is divided into two major components, program revenue and general revenue. Program revenue is defined as charges for services and sales, and operating and capital grants and contributions. General revenues include property taxes, replacement taxes and unrestricted income.

The increase in Charges for Services represents an increased program attendance for the current year.

Capital Grants and contributions decreased primarily due to a contribution of land in fiscal year 2014, in the amount of \$1,500,000.

Expenditures for Culture and Recreation increased by \$2,650,267, or 7.05%. This was primarily due to interest and issuance expenditures related to the new bonds.

#### **Budgetary Highlights**

As seen in the following table, the revenue was greater than budgeted amounts due primarily to increased program revenue.

## Management's Discussion and Analysis May 31, 2015

Expenditures were also less than budgeted amounts due to the purchase of land and costs related to the issuance of new debt.

	 Budget	Actual		
Revenues:				
General Fund	\$ 1,056,600	\$	1,012,015	
Other Funds	 1,593,668		1,494,688	
Total Revenues	\$ 2,650,268	\$	2,506,703	
Expenditures:				
General Fund	\$ 1,051,615	\$	1,022,945	
Other Funds	 1,569,255		2,434,730	
Total Expenditures	\$ 2,620,870	\$	3,457,675	

#### **Capital Assets**

Capital Assets of the governmental activities at year-end were as follows:

		2015	2014		
Land	\$	6,903,000	\$	5,928,000	
Buillings and Improvements		9,726,242		9,639,387	
Machinery and Equipment		1,647,619		1,598,169	
Accumulated Depreciation	_	(5,661,569)		(5,230,401)	
Total Net Capital Assets	\$	12,615,292	\$	11,935,155	

The increase was primarily due to the purchase of land in the amount of \$975,000. More detail on capital assets can be found in Note 4 in the Notes to the Financial Statements.

#### Long-term Debt

The District recorded new debt in the form of general obligation debt of \$250,000 and debt certificates of \$760,000 during the year. The District retired \$119,966 of principal related to outstanding notes payable and general obligation bond. The remaining principal balance on the bond issue and installment contracts is \$1,316,812. Additional information on long-term debt can be found in Note 5 in the Notes to the Financial Statements.

#### **Request for Information**

The financial report is designed to provide a general overview of the District's finances for all those interested in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director, Tom Carstens, 140 Oak Street, Frankfort, IL 60423.



## Frankfort Park District Statement of Net Position May 31, 2015

	Governme Activitie		
Assets			
Cash and Investments	\$	1,387,380	
Notes Receivable		26,782	
Property Taxes Receivable		1,339,437	
Capital Assets not Being Depreciated		6,903,000	
Capital Assets Being Depreciated, net		5,712,292	
Total Assets		15,368,891	
Liabilities			
Accrued Expenses		31,048	
Accrued Interest		21,635	
Long-term obligations, due within one year:			
Compensated Absences		29,341	
Loans Payable		36,812	
General Obligation Bonds		90,000	
Long-term Obligations, due in more than one year:			
General Obligation Bonds		1,190,000	
Total Liabilities		1,398,836	
Deferred Inflows of Resources			
Deferred Revenue		1,620,437	
Net Position			
Net Investment in Capital Assets		11,335,292	
Restricted for:			
Audit		54,217	
Employee Benefits		125,696	
Special Recreation		408,638	
Unrestricted		425,775	
Total Net Position	\$	12,349,618	

## Frankfort Park District Statement of Activities Year Ended May 31, 2015

			p	rogra	m Revenue	oe.	Net (Expense), Revenue and Change in Net Position
	-		1				
		Cha	mass for		perating ants and	Capital Grants and	Governmental
Functions/Programs	Expenses		rges for ervice		ants and tributions	Contributions	Activities
Governmental Activities:							
Culture and Recreation	\$ 2,650,267	\$	867,694	\$	15,950	\$ 50,970	\$ (1,715,653)
Interest on Long-term Debt	49,149						(49,149)
Total Governmental	<b>A 2 600 11 6</b>	Φ.	0.67.604	Φ.	15.050	<b>4 5</b> 0.0 <b>5</b> 0	(1.7.4.000)
Activities	\$ 2,699,416	<u>\$</u>	867,694	\$	15,950	\$ 50,970	(1,764,802)
	General Revenue	es:					
	Taxes:						
	Property Tax	es					1,542,910
	Replacement	Taxe	·s				15,943
	Unrestricted In	terest	-				4,812
	Other General	Reve	nues				8,424
	Total General Re	evenu	ies				1,572,089
	Change in Net Position						(192,713)
	Net Position, Begnning of Year						12,542,331
	Net Position, End	d of Y	Year				\$ 12,349,618

# Frankfort Park District Balance Sheet Governmental Funds May 31, 2015

	Major Funds										
	General	_R	ecreation_		Special ecreation	<u>De</u>	Capital velopment		Nonmajor Governmental Funds		Total vernmental Funds
Assets											
Cash and Investments	\$ 690,240	\$	232,780	\$	447,551	\$	-	\$	188,764	\$	1,559,335
Notes Receivable	-		-		-		26,782		-		26,782
Property Taxes Receivable	852,953	_	127,783	_	234,401	_			124,300	-	1,339,437
Total Assets	<u>\$ 1,543,193</u>	\$	360,563	\$	681,952	<u>\$</u>	26,782	\$	313,064	\$	2,925,554
Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)											
Liabilities:											
Accrued Expenses	\$ 18,728	\$	12,221	\$	-	\$	99	\$	-	\$	31,048
Accounts Payable in Excess of Cash							171,955				171,955
Loans Payable	-		_		_		58,447		_		58,447
Total Liabilities	18,728		12,221				230,501				261,450
Total Elabilities	10,720		12,221	_			230,301			_	201,430
Deferred Inflows of Resources:											
Deferred Property Taxes	141,600		127,783		234,401		-		124,300		628,084
Unearned Revenue	852,953		79,852		38,913		=		20,635		992,353
Total Deferred Inflows of											
Resources	994,553		207,635		273,314				144,935		1,620,437
Fund Balances (Deficits):											
Restricted for:									54017		54017
Audit	-		-		_		-		54,217		54,217
Employee Benefits	-		-		-		-		125,696		125,696
Recreation	-		-		100 620		-		-		100 620
Special Recreation	520.012		140.707		408,638		(202.710)		(11,784)		408,638 455,116
Unassigned Total Fund Balances	529,912		140,707	_			(203,719)		(11,/64)		433,110
(Deficits)	529,912		140,707		408,638		(203,719)		168,129		1,043,667
Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)	\$ 1,543,193	\$	360,563	\$	681,952	\$	26,782	\$	313,064	\$	2,925,554

# Frankfort Park District Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position May 31, 2015

Total Fund Balances - Governmental Funds	\$	1,043,667
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds  Capital Assets  Accumulated Depreciation		18,276,861 (5,661,569)
Some amounts reported in the Statement of Net Position do not require the use of current financial resources and therefore are not reported in the governmental funds. These amounts consist of:  General Obligation Bond Payable Compensated Absences	_	(1,280,000) (29,341)
Net Position of Governmental Activities	\$	12,349,618

# Frankfort Park District Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits) Governmental Funds Year Ended May 31, 2015

		Major					
	General	Recreation	Special Recreation	Capital  Development	Nonmajor Governmental Funds	Total Governmental Funds	
Revenues							
Property Taxes	\$ 954,135	\$ 174,812	\$ 278,649	\$ -	\$ 135,314	\$ 1,542,910	
Replacement Taxes	15,943	-	-	-	-	15,943	
Grants (Refunds)	-	4,000	-	-	-	4,000	
Program Revenue	-	812,478	-	-	-	812,478	
Developer Contributions	-	-	-	50,970	-	50,970	
Donations	11,950	-	-	-	-	11,950	
Rental	21,537	33,679	-	-	-	55,216	
Interest	27	-	-	4,785	-	4,812	
Miscellaneous	8,423	1		<del>-</del>		8,424	
Total Revenues	1,012,015	1,024,970	278,649	55,755	135,314	2,506,703	
Expenditures							
Current:							
Culture and Recreation	945,075	891,263	231,979	-	127,098	2,195,415	
Capital Outlay	77,870	-	-	1,050,241	-	1,128,111	
Debt Service							
Principal	-	-	-	-	85,000	85,000	
Interest and Other Charges			<u> </u>	32,660	16,489	49,149	
Total Expenditures	1,022,945	891,263	231,979	1,082,901	228,587	3,457,675	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(10,930)	133,707	46,670	_(1,027,146)	(93,273)	(950,972)	
Other Financing Sources (Uses)							
Bond Proceeds	-	-	-	1,010,000	-	1,010,000	
Transfers In (Out)	22,227	7,000	(37,000)		7,773		
Total Other Financing Sources (Uses)	22,227	7,000	(37,000)	1,010,000	7,773	1,010,000	
Net Change in Fund Balance	11,297	140,707	9,670	(17,146)	(85,500)	59,028	
Fund Balance (Deficit), Beginning of Year	518,615		398,968	(186,573)	253,629	984,639	
Fund Balance (Deficit), End of Year	\$ 529,912	<u>\$ 140,707</u>	\$ 408,638	<u>\$ (203,719)</u>	\$ 168,129	\$ 1,043,667	

## Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits) of Governmental Funds to the Statement of Activities Year Ended May 31, 2015

Net change in fund balance	\$ 59,028
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures paid while governmental activities report depreciation expense to allocate those expenditures over the lives of the assets. This is the amount by which depreciation expense exceeded capital outlays in the current period.	
Capital Outlay	1,111,305
Depreciation Expense	(431,168)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the Statement of Net Position.	85,000
The issuance of new bonds is recorded as other financing sources in the governmental funds, but the issuance of new debt increases long-term	
liabilities in the Statement of Net Position	(1,010,000)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported in the governmental funds	
Increase in compensated absenses	 (6,878)
Change in net position of governmental activities.	\$ (192,713)

#### Notes to the Financial Statements Year Ended May 31, 2015

#### 1. Summary of Significant Accounting Policies

Frankfort Park District is located in Southern Cook County and Northern Will County and is operated under a Board of Commissioners and Director form of management. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this note.

#### Financial Reporting Entity

As defined by accounting principles generally accepted in the United States of America established by the GASB, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board, and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency on the primary government.

The accompanying financial statements present the Frankfort Park District only. There are no component units that are required to be included with these financial statements.

The District has a separately elected Board, the power to levy taxes, the authority to expend funds, the responsibility to designate management, the ability to prepare and modify a budget and the authority to issue debt. Therefore, the District is not included as a component unit of any other entity.

#### Basis of Presentation

Government - Wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. Governmental Activities generally are financed through taxes, intergovernmental revenue, and non-exchange revenue.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to residents who purchase, use or directly benefit goods, services or privileges provided by a given function, and grants and contributions that are restricted to meeting the operational and capital requirements of a particular function. Revenues that are not classified as program revenues, such as taxes and other income items that are not specifically related to a function are reported as general revenues. The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws from the general revenues of the District.

## Notes to the Financial Statements Year Ended May 31, 2015

#### 1. Summary of Significant Accounting Policies (continued)

The District has reported three categories of program revenues in the Statement of Activities (1) charges for services, (2) program-specific operating grants and contributions, and (3) program-specific capital grants and contributions. Program revenues are derived directly from the program itself or from external sources, such as State of Illinois; they reduce the net cost of each function to be financed from the District's general revenues. For identifying the function to which program revenue pertains, the determining factor for charges for services is which function generates the revenue. For grants and contributions, the determining factor is the function to which the revenues are restricted.

Net position represents the difference between assets and liabilities. Net investments in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition/construction of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

#### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures/expenses. Governmental resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. An emphasis is placed on major funds. A fund is considered major if it is the primary operating fund of the District (General Fund) or meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b) Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The District reports the following major governmental funds.

<u>General Fund</u> – The General Fund is the general operating fund of the District. It is used to account for and report all financial resources not accounted for and reported in another fund.

<u>Recreation Fund</u> – The Recreation Fund, a special revenue fund, accounts for all revenue and expenditures related to the recreation activities and programs. Revenues of the Recreation Fund include property taxes, user charges, contributions, and miscellaneous income.

## Notes to the Financial Statements Year Ended May 31, 2015

#### 1. Summary of Significant Accounting Policies (continued)

<u>Special Recreation Fund</u> – The Special Recreation Fund, a special revenue fund, accounts for all revenues and expenditures related to the cost of providing recreational activities and facilities to handicapped taxpayers of the district. Revenues of the Special Recreation Fund include property taxes.

<u>Capital Development Fund</u> – The Capital Development Fund is a Capital Projects fund type used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital assets. Revenues include impact fees and bond proceeds.

The District also reports the following nonmajor governmental funds.

<u>Special Revenue Fund Type</u> – Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District's nonmajor special revenue funds are the Liability and Workmen's Compensation Fund, the Audit Fund, and the Illinois Municipal Retirement Fund (IMRF).

<u>Debt Service Fund Type</u> – The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest on general long-term debt primarily from taxes levied by the District.

#### Measurement Focus, Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets, liabilities, and deferred inflows of resources (whether current or non-current) are included on the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized when earned, if measurable, and expenses are recognized as incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. These funds are budgeted in this manner. This presentation is deemed most appropriate to (a) demonstrate legal and covenant compliance and (b) demonstrate the source and use of liquid resources. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental columns, (due mainly to the inclusion of capital asset and long-term debt activity in the government-wide presentation) a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

Governmental fund revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal period.

#### Notes to the Financial Statements Year Ended May 31, 2015

#### 1. Summary of Significant Accounting Policies (continued)

Revenues considered to be susceptible to accrual include property taxes and intergovernmental revenue. Amounts have been recognized as receivables for these revenue sources. All other revenue items are considered to be measurable and available only when cash is received by the District.

Governmental fund expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

#### Other Significant Accounting Policies

#### Capital Assets

Capital assets are stated on the basis of historical cost. Major capital asset additions are financed primarily from bond proceeds. Assets acquired through gifts or donations are recorded at their estimated fair value at the time of acquisition. The District has established a capitalization threshold of \$5,000 for land improvements, buildings, and equipment.

#### Depreciation of Capital Assets

Depreciation has been provided over the estimated useful lives of the assets using the straight-line method. The estimated useful lives are shown below:

Buildings and Improvements 20-50 Years Machinery and Equipment 5-20 Years

#### Fund Balances

The District's fund balances are required to be reported using five separate classifications as listed below. The District may not necessarily utilize each classification in a given fiscal year.

Nonspendable fund balance – Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification may include inventories and assets held for sale.

Restricted fund balance – Constraints placed on the use of these resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).

Committed fund balance – Amounts that can only be used for specific purposes because of a formal action (resolution or ordinance) by the District's highest level of decision-making authority, the District's Board of Commissioners.

#### Notes to the Financial Statements Year Ended May 31, 2015

#### 1. Summary of Significant Accounting Policies (continued)

Assigned fund balance – Amounts that are constrained by the District's intent to be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the District's Board of Commissioners, or another body (such as a Finance Committee), or by and official to whom that authority has been given. With the exception of the General Fund, assigned fund balance is the residual fund balance classification for all governmental funds with positive balances.

Unassigned fund balance – This is the residual classification of the General Fund. Only the General Fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification, as the result of overspending for specific purposes for which amounts had been restricted, committed or assigned.

#### Use of Resources Policy

The District considers restricted resources to have been used first when an expenditure/expense is incurred for purposes for which both restricted and unrestricted balances are available. Committed, assigned, and unassigned amounts are considered to have been spent in that order when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. Expenditures incurred for a specifically identified purpose will reduce the specific identified classification of fund balance.

#### Use of Estimates

The process of preparing financial statements in conformity with the modified accrual basis of accounting requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements.

#### 2. Cash and Investments

#### Deposits

Cash deposits consisted of checking accounts, which were carried at cost. At May 31, 2015, the carrying amount of the District's deposits was \$1,387,059 (exclusive of \$320 held in petty cash funds) and the bank balance was \$1,412,452.

Custodial Credit Risk – this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. All account balances at banks were either insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized with securities of the U.S. Government held in the District's name by financial institutions acting as the District's agent.

#### Investments

Credit Risk – The District is allowed to invest in securities as authorized by the Public Funds Investment Act (30 ILCS 235). The District's investment policy does not further limit its investment choices.

## Notes to the Financial Statements Year Ended May 31, 2015

#### 2. Cash and Investments (continued)

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

Concentration of Credit Risk – The District limits the amount it may invest in any one bank or savings and loan to ten percent of the investment portfolio. At year-end, the District held all of its deposits in one bank.

Interest Rate Risk – The District's formal investment policy limits investment maturities to money market mutual funds and short-term investments as a means of managing its exposure to fair value losses arising from increasing interest rates. The District has no investments at year-end.

#### 3. Property Taxes

The legal right to revenue from property tax assessments is established annually by the Board of Commissioners' enactment of a tax levy ordinance. Proceeds of a specific levy are generally not available for use until the next subsequent fiscal year. It is the District's budgetary practice to consider the proceeds from a given tax levy as being available to finance operations of the fiscal year in which the majority of the levy is collected. Accordingly, taxes receivable, net of allowance for uncollectible amounts are included in the balance sheet upon enactment of the annual tax levy but the recognition of revenue is deferred until the following year.

The property tax calendar for the 2014 tax levy year is as follows:

Lien Date January 1, 2014
Levy Date December 9, 2014
First Installment Due Date March 1, 2015
Second Installment Due Date September 1, 2015

#### 4. Capital Assets

The following is a summary of changes in capital assets for governmental activities during the year.

	Beginning			Ending
	Balance	Additions	Dispostions	Balance
Governmental Activities:				
Capital Assets not being Depreciated				
Land	\$ 5,928,000	\$ 975,000	\$ -	\$ 6,903,000
Capital Assets being Depreciated				
Buildings and Improvements	9,639,387	86,855	-	9,726,242
Machinery & Equipment	1,598,169	49,450		1,647,619
Total Capital Assets being Depreciated	11,237,556	136,305		11,373,861

## Notes to the Financial Statements Year Ended May 31, 2015

#### 4. Capital Assets (continued)

	Beginning Balance		dditions	Dispostions	Ending Balance
Less Accumulated Depreciation for: Buildings and Improvements Machinery & Equipment Total Accumulated Depreciation	\$ 4,248,0 982,3 5,230,4	66	349,059 82,109 431,168	\$ - - -	\$ 4,597,094 1,064,475 5,661,569
Total Capital Assets being Depreciated, Net	6,007,1	<u> </u>	(294,863)		5,712,292
Governmental Activities, Total Capital Assets, Net	\$ 11,935,13	55 <u>\$</u>	680,137	\$ -	\$ 12,615,292

Depreciation expense of \$431,168 was all charged to the Cultural and Recreation Government activity.

#### 5. Long-Term Debt

The District has recorded long-term liabilities of governmental activities in the Statement of Net Position. The compensated absences are expected to be paid from the General Fund. The General Obligation bond is a direct obligation and pledges the full faith and credit from the District. The bond is payable from property taxes deposited into the District's Debt Service Fund. The notes payable are payable from the Capital Projects Fund. During the fiscal year, the following changes occurred in long-term liabilities of Governmental Activities.

									Am	ount Due
	E	Balance							,	Within
	Jur	ne 1, 2014	]	Issuances	Re	tirements	Ma	ay 31, 2015	<u>O</u>	ne Year
General Obligation Bond:										
Series 2007	\$	355,000	\$	-	\$	85,000	\$	270,000	\$	90,000
Series 2014		-		250,000		-		250,000		-
Debt Certificates 2014		-		760,000		-		760,000		-
Notes Payable		71,778		-		34,966		36,812		36,812
Compensated Absences		22,463	_	6,878		_		29,341		_
Total	\$	449,241	\$	1,016,878	\$	119,966	\$	1,346,153	\$	126,812

General Obligation Bonds

<u>\$770,000 2007 General Obligation Limited Tax Park Bonds</u>, payable in annual installments ranging from \$50,000 to \$95,000 on November 1st with interest payable at 4.35%.

## Notes to the Financial Statements Year Ended May 31, 2015

#### 5. Long-Term Debt (continued)

\$250,000 2014 General Obligation Limited Tax Park Bonds, payable in annual installments ranging from \$45,000 to \$105,000 on January 15th with interest payable semiannually on January and July 15th with rates ranging from 1.8% to 2.4%.

Debt Certificate

<u>\$760,000 2014 Debt Certificates</u>, payable in annual installments ranging from \$80,000 to \$95,000 on January 15th with interest payable semiannually on January and July 15th with rates ranging from 1.2% to 3.45%.

Annual debt service requirements for each of the next four fiscal years are as follows:

Year Ending					
May 31st	Principal		Interest		 Total
2016	\$	85,000	\$	17,522	\$ 102,522
2017		170,000		31,325	201,325
2018		175,000		26,450	201,450
2019		180,000		21,118	201,118
2020		185,000		17,877	202,877
2021-2026		485,000		45,033	530,033
Total	\$	1,280,000	\$	159,325	\$ 1,439,325

Notes Payable

<u>\$153,500 Note Payable – Musco Finance</u>, dated June 2, 2008, payable in annual installments of \$10,565 on July 15 with interest payable at rates ranging from 4.936% to 5.323%.

<u>\$139,960 Note Payable – Musco Finance</u>, dated April 27, 2009, payable in annual installments of \$14,280 on May 1 with interest payable at 5.14%.

Annual debt service requirements for the next fiscal year is as follows:

Year Ending							
May 31st	Principal		I1	nterest	Total		
2016	\$	36,812	\$	1,944	\$	38,756	

### Notes to the Financial Statements Year Ended May 31, 2015

#### 6. Lease Obligations

The District is under obligation for a copier lease. The District paid \$6,456 in lease payments during fiscal year 2015. Subsequent to the fiscal year, the District returned the copier in exchange for a new copier and related lease. Remaining obligations for the leases are as follows:

Year Ending May 31st	Principal
2016	\$ 3,085
2017	2,778
2018	2,778
2019	2,778
2020	2,778
2021	 231
	\$ 14,428

#### 7. Individual Fund Disclosures

The following funds had deficit equity balances as of May 31, 2014 in the amount indicated:

Fund Name	 Deficit
Capital Projects	\$ 203,719
Debt Service	11,784

In the current fiscal year, the Special Recreation Fund transferred \$37,000 to the General Fund (\$22,227), the Liability and Workmen's Compensation Fund (\$7,773) and the Recreation Fund (\$7,000) for the purpose of reimbursing special recreation compliance.

#### 8. Pension and Retirement Commitments

Plan Description - The Frankfort Park District defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The District's plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at <a href="https://www.imrf.org">www.imrf.org</a>.

Funding Policy – As set by statute, The District's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's contribution rate for calendar year 2014 was 11.70 percent. The District also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement rate is set by statue.

## Notes to the Financial Statements Year Ended May 31, 2015

#### 8. Pension and Retirement Commitments (continued)

Annual Pension Cost – The following table shows the components of the annual pension costs for the calendar year ended December 31, 2014, the amount actually contributed to the plan, and the changes in the net pension obligation to the plan:

Annual required contribution	\$ 69,412
Interest on net pension obligation	635
Adjustment to annual requirement contribution	 (454)
Annual pension cost	69,593
Contributions made	 69,412
Increase in net pension obligation	181
Net pension obligation, beginning of year	 8,473
Net pension obligation, end of year	\$ 8,654

Three-Year Trend Information

Fiscal					
Year	Ann	ual Pension	of APC	Net	Pension
Ending	Co	ost (APC)	Contributed	Obligation	
12/31/14	\$	69,412	100%	\$	8,654
12/31/13		62,853	100%		8,473
12/31/12		62,743	92%		8,296

The required contribution for 2014 was determined as part of the December 31, 2012, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2011, included (a) 7.5% investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of your employer Regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The employer Regular plan's unfunded actuarial accrued liability at the December 31, 2012 is being amortized as a level percentage of projected payroll on an open 29 year basis.

Funded Status and Funding Progress – As of December 31, 2014, the most recent actuarial valuation date, the Regular plan was 60.10 percent funded. The actuarial accrued liability for benefits was \$849,193 and the actuarial value of the assets was \$510,337, resulting in an underfunded actuarial accrued liability (UAAL) of \$338,856. The covered payroll for the year 2014 (annual payroll of active employees covered by the plan) was \$593,268 and the ratio of the UAAL to the covered payroll was 57 percent.

## Notes to the Financial Statements Year Ended May 31, 2015

#### 8. Pension and Retirement Commitments (continued)

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multi-year trend information about whether the actuarial value plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### 9. Risk Management

PDRMA – The Frankfort Park District is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and net income losses.

Since June 1, 1992, the Frankfort Park District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program. PDRMA is a public entity risk pool consisting of park districts, forest preserve districts, special recreation associations and certain non-profit organizations serving the needs of public entities formed in accordance with the terms of an intergovernmental cooperative agreement among its members. The following table is a summary of the property/casualty coverage in effect for the period January 1, 2015 through January 1, 2016:

DDDMA

	3.6	PDRMA			D. 1.	
Coverage	Member Deductible	Self-Insured Retention	Limits	Insurance Company	Policy Number	
	Deductible	Retention	Limits	Company	Number	
Property						
All Losses per Occurrence	\$ 1,000	\$1,000,000	\$1,000,000,000/All members Declaration 11	PDRMA Reinsurers: Various Reinsurers through the Public	P070114	
Flood/except Zones A & V	1,000	1,000,000	\$250,000,000/Occurrence /Annual/Aggregate	Entity Property Reinsurance Program		
Flood, Zones A & V	1,000	1,000,000	\$200,000,000/Occurrence /Annual/Aggregate	(PEPIP)		
Earthquake Shock	1,000	1,000,000	\$100,000,000/Occurrence /Annual/Aggregate			
Auto Physical Damage						
Comprehensive & Collision	1,000	1,000,000	Included			
Course of Construction/						
Builders Risk	1,000	Included	\$25,000,000			
Business Interruption, Rental	1,000		\$100,000,000/Reported			
Income, Tax Income			Values \$500,000/ \$2,600,000/Non-			
			Reported Values			
Service Interruption	24 Hours	N/A	\$25,000,000			
			Other Sub-Limits Apply	-		
			Refer to Coverage			
			Document			
Boiler and Machinery			\$100,000,000 Equipment			
			Breakdown			
Property Damage	1,000	9,000	Property Damage -	Travelers Indemnity	BME10525L478	
			Included	Co. of Illinois		

#### Notes to the Financial Statements Year Ended May 31, 2015

#### 9. Risk Management (continued)

Coverage	Member Deductible	PDRMA Self-Insured Retention	Limits	Insurance Company	Policy Number
Business Income	48 Hours	N/A	Included Other Sub-Limits Apply Refer to Coverage Document	-	
Fidelity and Crime	1,000	\$ 24,000	\$2,000,000/Occurrence	National Union	02-306-54-93
Seasonal Employees Blanket Bond	1,000	9,000	\$1,000,000/Occurrence	Fire Insurance Co.	
Workers' Compensation	1,000 N/A	24,000 500,000	\$2,000,000/Occurrence Statutory	PDRMA	WC010115
Employers' Liability	N/A	500,000	\$3,500,000 Employers Liability	Gov't Entities Mutual (GEM) Safety National	GEM-0003- A15001 SP4052469
<u>Liability</u>					
General	None	500,000	\$21,500,000/Occurrence	PDRMA Reinsurers:	L01015
Auto Liability	None	500,000	\$21,500,000/Occurrence	GEM/ Great	GEM-0003-
Employment Practices	None	500,000	\$21,500,000/Occurrence	American	A15001
Public Official's Liability	None	500,000	\$21,500,000/Occurrence		
Law Enforcement Liability	None	500,000	\$21,500,000/Occurrence	Genesis	C501
Uninsured/Underinsured					
Motorist	None	500,000	\$1,000,000/Occurrence		
Pollution Liability	3.7	25.000	Φ	777 F	DE C2 52 500 5
Liability-Third Party	None	25,000	\$5,000,000/Occurrence	XL Environmental	PEC2535805
Property-First Party	1,000	24,000	\$30,000,000 3yr Aggregate	Insurance	
Outbreak Expense	24 Hours	N/A	\$15,000 Per Day \$1,000,000 Aggregate Policy Limit	Great American	OB010115
Information Security & Privacy I	<u>nsurance</u>				
Electronic Media Liability Covera	<u>ige</u>				
Information Security & Privacy	None	100,000	\$2,000,000/Occurrence/A	Beazley Lloyds	C121280
Liability			nnual Aggregate	Syndicate AFB	
Privacy Notification Costs	None	100,000	\$500,000/Occurrence/	2623/623 through the	
			Annual Aggregate	PEPIP program	
Regular Defense & Penalties	None	100,000	\$2,000,000/Occurrence/		
			Annual Aggregate		
Website Media Content Liab.	None	100,000	\$2,000,000/Occurrence/		
		100.05	Annual Aggregate		
Cyber Extortion	None	100,000	\$2,000,000/Occurrence/		
Data Duataction 0- D	1 000	100 000	Annual Aggregate		
Data Protection & Business	1,000	100,000	\$2,000,000/Occurrence		
Interruption	8 Hours	100 000	Annual Aggregate		
First Party Business Interruption	o Hours	100,000	\$25,000 Hourly Sublimit/\$25,000		
шенирион			Forensic Expense/		
			1 oronore Expenses		
			\$100,000 Dependent		

#### Notes to the Financial Statements Year Ended May 31, 2015

#### 9. Risk Management (continued)

Coverno	Member Deductible	Self-	PRMA Insured	Limits	Insurance	Policy Number
Coverage	Deductible	Kei	ention	Lillius	Company	Nullibel
Volunteer Medical	None	\$	5,000	\$5,000 Medical Expenses and AD&D Excess of other Collectible Insurance	Self-Insurance	
Underground Storage Tank	None		N/A	\$10,000 follows Illinois	Self-Insured	
<u>Liability</u>				Leaking Underground		
				Tank Fund		
Unemployment Compensation	N/A		N/A	Statutory	Member-Funded	

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the Frankfort Park District.

As a member of PDRMA's Property/Casualty Program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the Frankfort Park District's governing body. The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigation and settlement, and to follow risk management procedures as outlined by PDRMA.

Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's Property/Casualty Program's balance sheet at December 31, 2014 and the Statement of Revenues and Expenses for the period ending December 31, 2014. The Frankfort Park District's portion of the overall equity of the pool is 0.113% or \$46,763.

Assets	\$62,397,015
Liabilities	21,080,991
Member Balances	41,316,024
Revenues	20,548,979
Expenditures	19 517 301

Since 96% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the Member Balances are adjusted annually as more recent loss information becomes available.

#### Notes to the Financial Statements Year Ended May 31, 2015

#### 10. Other Postemployment Benefits

The District allows employees to retire through the District's pension plan disclosed in Note 8. The plan allows retired employees to continue in the District's health insurance plan as required by Illinois Compiled Statutes (ILCS), but the retiree pays the full premium for the health insurance. This has not created an implicit or explicit subsidy as defined by GASB Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

#### 11. Joint Venture - Lincolnway Special Recreation Association

The District is a member of the Lincolnway Special Recreation Association (LWSRA), established through Section 8-10.1 of the Park District Code, to provide recreation facilities and programs for special populations within the respective park districts. A separate levy is made by each park district to fund the operations of LWSRA. The Park District's contributions to LWSRA for the year ended May 31, 2015 was \$231,979.

In fiscal year 2013, LWSRA issued \$2,025,000 in debt certificates for facility construction. Per the issuance, all members are responsible for their proportionate share of debt service on the project. The proportionate share of this debt to the Frankfort Park District as of May 31, 2015 was \$144,470. This debt is expected to be paid directly by LWSRA and is therefore not included as a financial obligation of the Frankfort Park District.



#### <u>Illinois Municipal Retirement Fund</u> Schedule of Funding Progress - Pension

			A	Actuarial Accrued					UAAL as a												
	A	Actuarial	I	iability					Percentage of												
Actuarial	7	Value of	(AA	AL) Entry	U	Infunded		Covered	Covered												
Valuation		Assets		Age	AA	L (UAAL)	Funded Ratio	Payroll	Payroll												
Date		(a)		(b)	(b-a)		(b-a)		(b-a)		(b-a)		(b-a)		(b-a)		(b-a)		(a/b)	(c)	((b-a)/c)
12/31/14	\$	510,337	\$	849,193	\$	338,856	60.10%	\$ 593,268	57.12%												
12/31/13		391,592		688,263		296,671	56.90%	546,073	54.33%												
12/31/12		323,851		636,083		312,232	50.91%	527,698	59.17%												

On a market value basis, the actuarial value of assets as of December 31, 2014 is \$647,798. On a market basis, the funded ratio would be 76.28 percent.

The actuarial value of assets and accrued liability cover active and inactive members who have service credit with the District. They do not include amounts for retirees. The actuarial accrued liability for retirees is 100 percent funded.

#### Schedule of Revenues, Expenditures and Changes in Fund Balance -

#### Budget and Actual - General Fund

#### Year Ended May 31, 2015

Revenues	Original and Final Budget			Actual	Variance Over (Under)		
Property Taxes	\$	960,000	\$	954,135	\$	(5,865)	
• •	Ψ	14,000	Ψ	15,943	Ψ	1,943	
Personal Property Replacement Taxes		•		•		· · ·	
Donations		11,500		11,950		450	
Rental		55,000		21,537		(33,463)	
Miscellaneous		16,000		8,423		(7,577)	
Interest		100		27		(73)	
Total Revenues		1,056,600		1,012,015		(44,585)	
Expenditures							
Operating		976,615		945,075		(31,540)	
Capital Outlay		75,000		77,870		2,870	
Total Expenditures		1,051,615		1,022,945		(28,670)	
Excess (Deficiency) of Revenues Over (Under) Expenditures		4,985		(10,930)		(15,915)	
Other Financing Sources (Uses)							
Transfers In		_		30,000		(30,000)	
Transfers Out		(2,000)		(7,773)		5,773	
Total Other Financing Sources (Uses)		(2,000)		22,227		24,227	
,						<u> </u>	
Net Change in Fund Balance	\$	2,985		11,297	\$	8,312	
Fund Balance, Beginning of Year				518,615			
Fund Balance, End of Year			<u>\$</u>	529,912			

#### Schedule of Revenues, Expenditures and Changes in Fund Balance -

#### Budget and Actual - Recreation Fund

#### Year Ended May 31, 2015

	Original and Final Budget		 Actual	Variance Over (Under)		
Revenues						
Property Taxes	\$	175,000	\$ 174,812	\$	(188)	
Grants		-	4,000		4,000	
Preschool Program		121,245	117,450		(3,795)	
Summer Day Camp		-	19,481		19,481	
Prairie Care Program		123,875	152,612		28,737	
Advertising		16,000	12,300		(3,700)	
Recreation Program		173,885	217,578		43,693	
Fitness		39,225	38,777		(448)	
Special Events		47,905	43,252		(4,653)	
Adults/Seniors		55,970	93,289		37,319	
Leagues		120,228	105,272		(14,956)	
LWHS Pool Rental		16,930	18,898		1,968	
Splash Park		5,005	6,306		1,301	
Dog Park		8,000	1,667		(6,333)	
Concession Stand		3,700	4,494		794	
Athletic Field Reimbursement		11,000	11,021		21	
Rental		5,000	3,760		(1,240)	
Vending Machine		200	-		(200)	
Miscellaneous		3,000	 1		(2,999)	
Total Revenues		926,168	 1,024,970		98,802	
Expenditures						
Current Program		795,255	 891,263		96,008	
Excess (Deficiency) of Revenues Over (Under) Expenditures		130,913	133,707		2,794	
Other Financing Sources						
Transfers In			 7,000		7,000	
Net Change in Fund Balance	\$	130,913	140,707	\$	9,794	
Fund Balance, Beginning of Year			 <u>-</u>			
Fund Balance, End of Year			\$ 140,707			

# Frankfort Park District Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Special Recreation Fund

#### Year Ended May 31, 2015

	_	nal and Budget	A	ctual	Variance Over (Under)		
Revenues							
Property Taxes	\$	300,000	\$	278,649	\$	(21,351)	
Total Revenues		300,000		278,649		(21,351)	
Expenditures							
Contractual		224,000		231,979		7,979	
Total Expenditures		224,000		231,979		7,979	
Excess (Deficiency) of Revenues Over (Under) Expenditures		76,000		46,670		(29,330)	
Other Financing Sources (Uses)							
Transfers Out				(37,000)		(37,000)	
Net Change in Fund Balance	\$	76,000		9,670	\$	(66,330)	
Fund Balance, Beginning of Year				398,968			
Fund Balance, End of Year			\$	408,638			

### Notes to the Required Supplementary Information Year Ended May 31, 2015

#### 1. Budgetary Basis of Accounting

The budget is prepared on a consistent basis as that used in financial reporting by the District. The budget was passed on May 13, 2014 and it was not amended after passage. For each fund, the total fund disbursements may not legally exceed the budgeted disbursements. The budget lapses at the end of each fiscal year.

#### 2. Budgets and Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- Department heads propose expenditure estimates for the coming year. These estimates, if approved by the Executive Director, become the recommendations for presentation to the Board of Commissioners as the tentative combined Annual Budget and Appropriation Ordinance.
- 2. Notice is published in the paper and online that the tentative Annual Budget and Appropriation Ordinance is available for public inspection. The Ordinance is then presented at a public meeting after thirty days have passed.
- 3. Prior to June 30, the budget is legally enacted through passage of an ordinance.
- 4. The Treasurer is authorized to transfer up to 10 percent of the total budget between budget items within the fund; however, the Board of Commissioners must approve any revisions that alter the total disbursements of any fund.

### 3. Excess of Actual Expenditures Over Budget in Individual Funds

Expenditures may not legally exceed budgeted appropriations at the fund level. The following funds had an excess of actual expenditures over budget and appropriations for the fiscal year:

	Amount in Excess of				
		Budget		opriation	
Major Funds:					
Recreation	\$	(96,008)	\$	-	
Capital Development		(740,401)		-	
Special Recreation		(7,979)		-	
Nonmajor Funds:					
Liability Insurnace &					
Workman's Compensation		(2,655)		-	
Audit		(9,915)		(6,415)	
Debt Service Fund		(5,489)		-	



# Frankfort Park District Schedule of Expenditures - Budget and Actual - General Fund Year Ended May 31, 2015

	Original and Final Budget			Actual	Variance Over(Under)	
Expenditures						
Operating:						
Salaries - Maintenance	\$	248,000	\$	224,003	\$ (23,997)	
Salaries - Admin		165,450		180,163	14,713	
Salaries - Clerical		95,280		86,485	(8,795)	
FICA		62,000		67,538	5,538	
Group Insurance		75,600		61,863	(13,737)	
Telephone		21,500		22,474	974	
Cable / Internet Phone		3,450		4,230	780	
Postage		1,000		845	(155)	
Dues		7,150		7,081	(69)	
Bank Charges		21,000		32,183	11,183	
Conference & Seminar		10,000		9,790	(210)	
Mileage Reimbursement		3,500		3,928	428	
Meeting Expenses		600		608	8	
Advertising		11,300		10,244	(1,056)	
Board Expenses		3,100		2,574	(526)	
Attorney Fees		14,000		24,341	10,341	
Professional Fees		36,000		26,505	(9,495)	
Legal Publications		650		858	208	
Office Supplies / Repairs		2,200		2,190	(10)	
Computer / Website		9,045		12,274	3,229	
Equipment Rental / Lease		15,850		-	(15,850)	
Building Supplies		7,850		7,789	(61)	
Maintenance Supplies		12,500		12,229	(271)	
Park Equipment / Maint		27,800		28,929	1,129	
Natural Area Maintenance		9,650		5,354	(4,296)	
Equipment Rental		4,250		4,138	(112)	
Equipment Repair		13,250		13,410	160	
Building Repair & Maint		20,940		20,624	(316)	
Utilities		32,000		35,926	3,926	
Vehicle Expense		4,000		4,469	469	
Fuel		31,000		24,616	(6,384)	
Uniforms		1,200		993	(207)	
Living Tree Expenses		1,500		1,149	(351)	
Contingencies		4,000		5,272	1,272	
Total Operating		976,615		945,075	(31,540)	
Capital Outlay		75,000		77,870	 2,870	
Total Expenditures	\$	1,051,615	\$	1,022,945	\$ (28,670)	

# Frankfort Park District Schedule of Expenditures - Budget and Actual - Recreation Fund Year Ended May 31, 2015

	Original and Final Budget			Actual	Variance Over(Under)	
Expenditures						
Salaries - Maintenance	\$	41,720	\$	42,454	\$	734
Salaries - Admin		143,160		147,357		4,197
Salaries - Clerical		16,545		17,264		719
Group Insurance		26,100		25,163		(937)
Telephone		4,400		5,250		850
Postage		700		787		87
Conference & Seminar		7,000		5,045		(1,955)
Mileage Reimbursement		4,900		5,035		135
Advertising		1,400		1,779		379
Computer / Website		3,910		4,892		982
Brochure Printing		21,700		19,365		(2,335)
Concession Stand Exp		2,650		3,998		1,348
Rental Expense		4,200		2,813		(1,387)
Pre-School Expenses		77,220		97,412		20,192
Summer Camp Expenses		-		1,252		1,252
Prairie Care Expenses		53,085		56,835		3,750
Program Expenses		121,540		150,277		28,737
Fitness		22,590		23,545		955
Special Events Expense		30,455		25,296		(5,159)
Adult / Seniors		47,800		91,324		43,524
League Expenses		69,450		67,690		(1,760)
Dog Park Expenses		300		15		(285)
Splash Park Expenses		3,880		3,734		(146)
LWE Field House Expense		13,600		13,101		(499)
Building Supplies		2,750		801		(1,949)
Supplies Janitorial		3,800		4,499		699
Building Repair & Maint		9,850		12,786		2,936
Utilities		24,000		24,581		581
Vehicle Expense		500		498		(2)
Landscaping Improvements		18,250		16,663		(1,587)
Uniforms		1,000		258		(742)
Athletic Field Equip		15,200		17,055		1,855
Grant Expenses		-		1,384		1,384
Contingencies		1,600		1,055		(545)
Total Expenditures	\$	795,255	\$	891,263	\$	96,008

### Schedule of Revenues, Expenditures and Changes in

### Fund Balance (Deficit) - Budget and Actual

### Capital Development Fund

	Original and Final Budget		Actual		Variance Over (Under)	
Revenues						
Grants	\$	134,000	\$	-	\$	(134,000)
Developers Contributions		100,000		50,970		(49,030)
Interest		_		4,785		4,785
Total Revenues		234,000		55,755		(178,245)
Expenditures						
Capital Outlay		342,500		1,050,241		707,741
Debt Service - Interest		_		32,660		32,660
Total Expenditures		342,500		1,082,901		740,401
Excess (Deficiency) of Revenues Over						
(Under) Expenditures		(108,500)		(1,027,146)		(918,646)
Other Financing Sources						
Proceeds from Bonds				1,010,000		1,010,000
Net Change in Fund Balance	\$	(108,500)		(17,146)	\$	91,354
Fund Balance (Deficit), Beginning of Year				(186,573)		
Fund Balance (Deficit), End of Year			\$	(203,719)		

# Frankfort Park District Combining Balance Sheet Nonmajor Governmental Funds May 31, 2015

							Debt Service		
			ial R	evenue Fund	Type	<u>:</u>	Fund Type		TD . 1
		ability							Total
		ance and rkmen's							lonmajor vernmental
		ensation		Audit		IMRF	Debt Service	Gov	Funds
Assets	Comp	CHSauon		Audit		IIVIIXI	Deut Service		Tulius
	¢	6.026	¢	54 417	ф	125 906	¢ 2.425	¢	100 764
Cash and Investments	\$	6,026	\$	54,417	\$	125,896	\$ 2,425	\$	188,764
Property Taxes Receivable		36,298		1,206		1,206	85,590		124,300
Total Assets	\$	42,324	\$	55,623	<u>\$</u>	127,102	\$ 88,015	\$	313,064
Deferred Inflows of Resources and Fund Balances (Deficits)									
Deferred Inflows of Resources:									
Deferred Property Taxes		36,298		1,206		1,206	85,590		124,300
Unearned Revenue		6,026		200		200	14,209		20,635
Total Deferred Inflows of Resources		42,324		1,406		1,406	99,799		144,935
Fund Balances (Deficits): Restricted for:									
Audit		_		54,217		_	_		54,217
Employee Benefits		_		, _		125,696	_		125,696
Unassigned		_		_		_	(11,784)		(11,784)
Total Fund Balances (Deficits)		_		54,217		125,696	(11,784)		168,129
Total Liabilities, Deferred Inflows of Resources and									
Fund Balances (Deficits)	\$	42,324	\$	55,623	\$	127,102	\$ 88,015	\$	313,064

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)

### Nonmajor Governmental Funds

	Smaa	Debt Service			
	Liability	ial Revenue Fund	Type	Fund Type	Total
	Insurance and				Nonmajor
	Workmen's				Governmental
	Compensation	Audit	IMRF	Debt Service	Funds
Revenues	_				
Property Taxes	\$ 34,870	\$ 771	\$ 772	\$ 98,901	\$ 135,314
Total Revenues	34,870	771	772	98,901	135,314
Expenditures					
Current:					
Contractual	-	18,415	-	-	18,415
Employee Benefits	-	-	69,028	-	69,028
Insurance	39,655	-	-	-	39,655
Debt Service					
Principal	-	-	-	85,000	85,000
Interest and Other Charges				16,489	16,489
Total Expenditures	39,655	18,415	69,028	101,489	228,587
Excess (Deficiency) of Revenues Over (Under)					
Expenditures	(4,785)	(17,644)	(68,256)	(2,588)	(93,273)
Other Financing Sources					
Transfers In	7,773				7,773
Net Change in Fund Balance	2,988	(17,644)	(68,256)	(2,588)	(85,500)
Fund Balance (Deficit), Beginning of Year	(2,988)	71,861	193,952	(9,196)	253,629
Fund Balance (Deficit), End of Year	<u>\$</u>	\$ 54,217	\$ 125,696	\$ (11,784)	\$ 168,129

# Frankfort Park District <u>Schedule of Revenues, Expenditures and Changes in</u> <u>Fund Balance (Deficit) - Budget and Actual</u>

### <u>Liability Insurance and Workmen's Compensation Fund</u> Year Ended May 31, 2015

	Original and Final Budget		Actual		Variance Over (Under)	
Revenues						
Property Taxes	\$	35,000	\$	34,870	\$	(130)
Total Revenues		35,000		34,870		(130)
Expenditures						
Insurance		37,000		39,655		2,655
Total Expenditures		37,000		39,655		2,655
Excess (Deficiency) of Revenues Over (Under) Expenditures		(2,000)		(4,785)		(2,785)
Other Financing Sources (Uses)						
Transfers In				7,773		7,773
Net Change in Fund Balance	<u>\$</u>	(2,000)		2,988	\$	4,988
Fund Balance (Deficit), Beginning of Year				(2,988)		
Fund Balance, End of Year			\$			

### Frankfort Park District Schedule of Revenues, Expenditures and Changes in

### Fund Balance - Budget and Actual

### Audit Fund

	Original and Final Budget	Actual	Variance Over (Under)	
Revenues				
Property Taxes	\$ 1,500	\$ 771	\$ (729)	
Total Revenues	1,500	771	(729)	
Expenditures				
Contractual Audit	8,500	18,415	9,915	
Net Change in Fund Balance	\$ (7,000)	(17,644)	\$ (10,644)	
Fund Balance, Beginning of Year		71,861		
Fund Balance, End of Year		\$ 54,217		

### Frankfort Park District Schedule of Revenues, Expenditures and Changes in

### Fund Balance - Budget and Actual

### IMRF Fund

	Original and Final Budget	Actual	Variance Over (Under)
Revenues			
Property Taxes	\$ 1,000	\$ 772	\$ (228)
Total Revenues	1,000	772	(228)
Expenditures			
IMRF Contributions	66,000	69,028	3,028
Net Change in Fund Balance	\$ (65,000)	(68,256)	\$ (3,256)
Fund Balance, Beginning of Year		193,952	
Fund Balance, End of Year		\$ 125,696	

### Schedule of Revenues, Expenditures and Changes in

### Fund Balance (Deficit) - Budget and Actual

### Debt Service Fund

	Original and Final Budget		Actual		Variance Over (Under)	
Revenues						
Property Taxes	\$	96,000	\$	98,901	\$	2,901
Total Revenues		96,000		98,901		2,901
Expenditures						
Debt Service:						
Principal		96,000		85,000		(11,000)
Interest and Other Charges		_		16,489		16,489
Total Expenditures		96,000		101,489		5,489
Net Change in Fund Balance	\$			(2,588)	\$	(2,588)
Fund Balance (Deficit), Beginning of Year				(9,196)		
Fund Balance (Deficit), End of Year			\$	(11,784)		



### Taxes Collected and Taxes Receivable - Last Ten Levy Years

		G	Fross Taxes Colle	ected				
							Provision for	
Tax Levy			Year Ended	Total	Percent	Gross Taxes	Loss and Cost on	Net Taxes
Year	Extensions	Prior Years	May 31, 2015	May 31, 2015	Collected	Receivable	Collections	Receivable
2005	\$ 1,448,383	\$ 1,447,510	\$ -	\$ 1,447,510	99.94	\$ 873	\$ 873	\$ -
2006	1,567,546	1,561,565	-	1,561,565	99.62	5,981	5,981	-
2007	1,671,253	1,664,989	=	1,664,989	99.63	6,264	6,264	-
2008	1,688,175	1,679,506	-	1,679,506	99.49	8,669	8,669	-
2009	1,444,744	1,430,915	-	1,430,915	99.04	13,829	13,829	-
2010	1,481,792	1,477,986	-	1,477,986	99.74	3,806	3,806	-
2011	1,489,140	1,484,962	-	1,484,962	99.72	4,178	4,178	-
2012	1,523,968	1,518,201	-	1,518,201	99.62	5,767	5,767	-
2013	1,545,484	428,260	1,114,650	1,542,910	99.83	2,574	2,574	-
2014	1,577,574		222,36	222,361	14.10	1,355,213	15,776	1,339,437
	\$ 15,438,059	\$ 12,693,894	1,337,01	\$ 14,030,905		\$ 1,407,154	\$ 67,717	\$ 1,339,437
Add: A	Advance Collection	s 2013 Tax Levy	428,260	)				
Less: A	Advance Collection	as 2014 Tax Levy	222,36	<u>L</u>				
Pr	operty Tax Revenu	nes May 31, 2015	\$ 1,542,910	<u>)</u>				
Gross Taxes	Collected By Fur	ıd			Net Taxes R	Receivable by Fund	d	
Corporate			\$ 954,133	5	Corporate			\$ 852,953
Recreation			174,81		Recreation			127,783
Special Rec	reation		278,649	)	Special Rec	reation		234,401
Audit			77	1	Audit			1,206
	Workers' Compen	sation	34,87			Workers' Compen	sation	36,298
IMRF	1		77		IMRF	r		1,206
Debt Service	e		98,90	<u>L</u>	Debt Service	e		85,590
			\$ 1,542,910	<u> </u>				\$ 1,339,437

Frankfort Park District

Assessed Valuation and Extended Tax Rates - Last Ten Levy Years

	Assessed	Extended Tax
Tax Levy Year	 Valuations	Rates
2005	\$ 587,340,932	0.2466
2006	686,917,590	0.2288
2007	766,981,517	0.2179
2008	835,730,133	0.2020
2009	824,625,756	0.1752
2010	797,519,762	0.1858
2011	760,153,271	0.1959
2012	729,520,584	0.2089
2013	697,735,268	0.2215
2014	690,102,532	0.2286

### Analysis of the 2014 Tax Levy

Fund	Rate	Percent	Extension	
Corporate	0.1456	63.69	\$	1,004,744
Recreation	0.0218	9.54		150,436
IMRF	0.0002	0.09		1,380
Audit	0.0002	0.09		1,380
Workers' Compensation	0.0062	2.71		42,784
Special Recreation	0.0400	17.50		276,028
Debt Service	0.0146	6.39		100,750
	0.2286	100.00	\$	1,577,502